



**United Nations Development Programme**  
**Country: Republic of Serbia**  
**Annual Work Plan 2019**

**Project Title** *Advancing the Search for Missing Persons in Serbia*

**UNDAF Outcome(s):** By 2020, governance institutions at all levels have enhanced accountability and representation to provide better quality services to people and the economy

**Expected Output(s):** *(Those that will result from the project and extracted from the CPAP)* Actions taken to improve the enjoyment of human rights and strengthen rule of law, following recommendations stemming from the Universal Periodic Review

**Implementing Partner:** Commission on Missing Persons of the Government of the Republic of Serbia

**Responsible Parties:** Commission on Missing Persons of the Government of the Republic of Serbia, UNDP

**Brief Description**

The conflicts in the Western Balkans throughout the 1990s left behind tens of thousands of casualties, hundreds of thousands of displaced civilians, and tens of thousands missing. To this day, over 10,000 people are still listed as missing, and the search for those missing persons is ongoing. Unresolved conflict legacy issues have a negative impact on the society's ability to transition away from its past and create an environment that is conducive to greater cohesion and sustainable development. Resolving the fate of missing persons is an extremely lengthy and complex task exacerbated by the particularly sensitive social and political context. The fact that there is still a considerable number of persons missing from the conflict in 1990s continues to negatively impact reconciliation efforts.

The overall objective of the project is to support positive progress in tackling existing conflict legacy issues related to missing persons and is aimed at creating better social cohesion and fulfilling political and developmental goals. The end beneficiaries of the project are the citizens in Serbia who have been affected by the conflict.

The project will aim to change national and local attitudes on missing persons by promoting the missing persons issue as a common concern, improve rights of the families of missing persons, enhance the technical capacity of relevant stakeholders in Serbia, and accelerate their inter-agency cooperation and coordination for identifying possible locations for missing persons. Particular attention will be paid to efforts related to the search for missing persons from the conflict in Kosovo,<sup>1</sup> which resulted in the current number of 230,000 IDPs in Serbia as well as 1647 persons still missing (of the total number of 6,057 reported missing between 1998 and 2000, according to the ICRC).

Inter-agency bodies' efforts to advance the search for missing persons will be supported and promoted, as well as legislative activities related to missing persons. Associations of families of missing persons will receive support for their further outreach.

In particular, in 2019 the project will procure two cadaver dogs, with training of two dog handlers included, and rent excavation equipment on as needed basis for detecting and excavation of (potential) locations where remains of the missing persons could be found. The project will also facilitate inter-sectoral meetings of Serbian institutions dedicated to search for missing persons, provide necessary technical expertise and other support for drafting a law on missing persons, and help missing persons' families by supporting their own public advocacy and by supporting state institutions in informing the families of missing persons of their rights.

Approved by UNDP: \_\_\_\_\_

Approved by the Commission on Missing Persons of the Government of the Republic of Serbia: \_\_\_\_\_

Programme Period:	2019-2021
Key Result Area (Strategic Plan):	Citizen expectations for voice, development, the rule of law and accountability are met by stronger systems of democratic governance
Atlas Award ID:	00117495
Start date:	March 2019
End Date:	31 March 2021
PAC Meeting Date:	25 March 2019
Management Arrangements:	NIM - CO support

Total resources required	USD 120,107
Total allocated resources:	USD 120,107
Regular	
• Other:	
○ UK	USD 120,107
Government	n/a
Unfunded budget:	n/a
In-kind Contributions:	UNDP

**ANNUAL WORK PLAN – “Advancing the Search for Missing Persons in Serbia”**  
**Year: 2019 ( 1 March - 31 December 2019)**

EXPECTED OUTPUTS <i>And baseline, indicators including annual targets</i>	PLANNED ACTIVITIES <i>List Action results and associated actions</i>	TIMEFRAME				RESPONSIBLE PARTY	PLANNED BUDGET		
		Q1	Q2	Q3	Q4		Funding Source	Budget Description	Amount (in USD)
		<p>Output 1</p> <p>Concrete evidence of closure achieved in an increased number of missing persons cases</p> <p><b>Baseline</b></p> <p>1. No legislation on missing persons in Serbia</p> <p>2. No dogs for search for cadavers available to Missing Persons Commission (low Commission’s technical capacity for search and excavation)</p> <p>3. No excavation equipment currently available to Missing Persons Commission (low Commission’s technical capacity for search and excavation)</p> <p>4. Low level of inter-sectoral cooperation in searching for missing persons</p> <p>5. Low level of capacity of missing persons families’ associations for public advocacy about search for missing persons</p> <p><b>Indicators</b></p> <p>1. Working group for drafting Law on Missing Persons established and meeting</p> <p>2. # of dogs and # of dog handlers trained in search for cadavers specifically for Missing Persons Commission</p> <p>3. # excavation equipment made available to Missing Persons Commission</p> <p>4. Level of inter-sectoral co-operation in search for missing persons;</p> <p>5. # of capacity development initiatives for</p>	<p><b>Activity 1.1</b></p> <p>Support the Working Group guiding the legislation with relevant expertise and technical assistance</p> <p><b>Activity 1.2</b></p> <p>Outreach campaign, informing those affected of the rights and privileges provided by the legislation</p> <p><b>Activity 2.1</b></p> <p>Procurement of two cadaver dogs for the Commission on Missing Persons of the Republic of Serbia, with training of cadaver dog handlers</p> <p><b>Activity 2.2</b></p> <p>Short-term rental of excavation equipment</p> <p><b>Activity 3.1</b></p> <p>Facilitate 1-2 meetings of the Inter-Ministerial Expert Group on issues related to the missing from the Kosovo conflict</p>		X		X	X	X
		X	X	X	X	UK	75700 - Training, workshops and conferences	5,000	
		X	X	X	X	UK	72100 - Company contracts	6,280	
		X	X	X	X	UK	72100 - Company contracts	45,000	
		X	X	X	X	UK	72100 - Company contracts	30,000	
		X	X	X	X	UK	75700- Training, workshops and conferences	1,200	

EXPECTED OUTPUTS And baseline, indicators including annual targets	PLANNED ACTIVITIES List Action results and associated actions	TIMEFRAME				RESPONSIBLE PARTY	PLANNED BUDGET		
		Q1	Q2	Q3	Q4		Funding Source	Budget Description	Amount (in USD)
<p>improving missing persons families' associations' public advocacy</p> <p><b>Targets</b></p> <ol style="list-style-type: none"> <li>Drafting of a Law on Missing Persons commences taking into account positions of the families' associations</li> <li>Two cadaver dogs and two dog handlers trained for the Missing Persons Commission (improved Commission's technical capacity for search and excavation)</li> <li>At least five pieces of excavation equipment made available to Missing Persons Commission (improved Commission's technical capacity for search and excavation)</li> <li>Moderate level of inter-sectoral co-operation in search for missing persons</li> <li>At least three capacity development initiatives for improving missing persons families' associations' public advocacy</li> </ol>	<p><b>Activity 4.1</b></p> <p>At least two outreach initiatives of the missing persons families associations supported</p>		X	X		UK	72600- Grants	5,230	
		X	X	X		UK	71400 - Contractual services	10,500	
		X							
			X	X		UK	64300 - Quality assurance and monitoring	4,000 USD	
		<p><b>Activity 0:</b></p> <p>Project Management</p>							
<b>GMS</b>								8,897.00	
<b>TOTAL</b>								<b>120,107.00</b>	